

Message Text

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ORIGIN PM-05

INFO OCT-01 AF-10 ARA-10 EA-10 EUR-12 NEA-10 ISO-00
MMO-01 SIG-03 AID-05 OMB-01 EB-08 SS-15 NSC-05
L-03 CIAE-00 INR-10 NSAE-00 OC-06 CCO-00 SP-02
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DRAFTED BY: PM/SAS: FBCORRY
APPROVED BY: T LUCY WILSON BENSON
PM/ISO-G. CHURCHILL
OJCS-LTG BRASWELL
PM-RAERICSON
M/MO-D MASON
DSAA-LTG FISH

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INFO ANATO
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AMEMBASSY WELLINGTON
USMISSION USNATO POUCH
SEC OF COMMERCE POUCH
SEC OF TREASURY POUCH
AMEMBASSY VIENTIANE POUCH
AMEMBASSY SOFIA POUCH
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AMEMBASSY PRAGUE POUCH
AMEMBASSY BUDAPEST POUCH
AMEMBASSY WARSAW POUCH
AMEMBASSY BELGRADE POUCH
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C O N F I D E N T I A L STATE 047743

C O R R E C T E D C O P Y (LINE 2 SUBJECT OMITTED)

E.O. 11652: GDS
TAGS: MASS, XX
SUBJECT: ROLES AND ACTIVITIES OF MILITARY PERSONNEL ASSIGNED
TO SECURITY ASSISTANCE DUTIES IN DIPLOMATIC MISSIONS ABROAD

REFS: (A) FOREIGN ASSISTANCE ACT OF 1961, AS AMENDED BY
P.L. 95-92; (B) ARMS EXPORT CONTROL ACT, AS AMENDED BY P.L.
95-92, AUG 4, 77; (C) STATE 201236, DTG 240004Z AUG 77;
(D) STATE 207984, DTG 310231Z AUG 77; (E) STATE 252478, DTG
211400Z OCT 77; (F) STATE 256085, DTG 261712Z OCT 77;
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(G) STATE 224915, DTG 110119Z SEP 76

1. THIS MESSAGE HAS BEEN DEVELOPED JOINTLY AND IS CONCURRED
IN BY THE DEPARTMENTS OF STATE AND DEFENSE.

2. THIS MESSAGE PROVIDES SUPPLEMENTAL GUIDANCE REGARDING
THE PROVISIONS OF REFS A AND B AS THEY RELATE TO THE ROLES
AND ACTIVITIES OF MILITARY PERSONNEL ASSIGNED TO SECURITY
ASSISTANCE RESPONSIBILITIES IN US DIPLOMATIC MISSIONS ABROAD.

3. A. SECTION 515(A) OF REF A STATES IN PART, QUOTE NO
MILITARY ASSISTANCE ADVISORY GROUP, MILITARY MISSION OR
OTHER ORGANIZATION OF UNITED STATES MILITARY PERSONNEL
PERFORMING SIMILAR MILITARY ADVISORY FUNCTIONS UNDER THIS
ACT OR THE ARMS EXPORT CONTROL ACT MAY OPERATE IN ANY FOREIGN
COUNTRY UNLESS SPECIFICALLY AUTHORIZED BY CONGRESS. UNQUOTE.

B. SECTION 515(B)(1) OF REF A AUTHORIZES THE PRESIDENT,
IN ORDER TO CARRY OUT HIS RESPONSIBILITIES FOR MANAGEMENT
DURING THE FISCAL YEAR 1978 OF INTERNATIONAL SECURITY
ASSISTANCE PROGRAMS, TO ASSIGN MEMBERS OF THE ARMED FORCES
OF THE UNITED STATES TO PERFORM NECESSARY FUNCTIONS WITH
RESPECT TO FMS, FMS FINANCING, MAP, AND IMET TO GREECE,
PORTUGAL, SPAIN, TURKEY, JORDAN, INDONESIA, THE
PHILIPPINES, THAILAND, REPUBLIC OF KOREA, PANAMA, BRAZIL,
MOROCCO, IRAN, KUWAIT AND SAUDI ARABIA. IT FURTHER STATES
IN PART THAT MEMBERS OF THE ARMED FORCES ASSIGNED UNDER
THIS AUTHORITY "SHALL HAVE AS THEIR PRIMARY FUNCTIONS
LOGISTICS MANAGEMENT, TRANSPORTATION, FISCAL MANAGEMENT,

AND CONTRACT ADMINISTRATION OF COUNTRY PROGRAMS. IT IS THE SENSE OF THE CONGRESS THAT ADVISORY AND TRAINING ASSISTANCE IN THE COUNTRIES SPECIFIED ABOVE SHALL PRIMARILY BE PROVIDED BY PERSONNEL WHO ARE NOT ASSIGNED UNDER THIS SUBSECTION AND WHO ARE DETAILED FOR LIMITED PERIODS TO PERFORM SPECIFIC TASKS."

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C. SECTION 515(C) OF REF A AUTHORIZES THE PRESIDENT TO ASSIGN NOT TO EXCEED SIX MEMBERS OF THE ARMED FORCES TO ANY COUNTRY NOT SPECIFIED IN SUBSECTION 515(B)(1) "TO PERFORM ACCOUNTING AND OTHER MANAGEMENT FUNCTIONS WITH RESPECT TO INTERNATIONAL SECURITY ASSISTANCE PROGRAMS..."

D. SECTION 515(E) OF REF A STATES "MEMBERS OF THE ARMED FORCES ASSIGNED TO A FOREIGN COUNTRY UNDER SUBSECTION (B) AND (C) SHALL SERVE UNDER THE DIRECTION AND SUPERVISION OF THE CHIEF OF THE UNITED STATES DIPLOMATIC MISSION IN THAT COUNTRY.

E. SECTION 515(F) OF REF A AUTHORIZES DEFENSE ATTACHES TO PERFORM OVERSEAS MANAGEMENT FUNCTIONS RELATED TO SECURITY ASSISTANCE PROGRAMS IF THE PRESIDENT DETERMINES THAT THE PERFORMANCE OF SUCH FUNCTIONS BY DEFENSE ATTACHES IS THE MOST ECONOMIC AND EFFICIENT MEANS OF PERFORMING SUCH FUNCTIONS.

4. MILITARY PERSONNEL ARE ASSIGNED UNDER THE PROVISIONS OF SECTION 515(B)(1) TO MANAGE AND ADMINISTER SECURITY ASSISTANCE PROGRAMS FOR THE PARTICULAR COUNTRY. THE LEGISLATIVE HISTORY OF THIS SECTION INDICATES THAT CONGRESS CONSIDERED, AND REJECTED, THE INCLUSION OF PROCUREMENT AMONG THESE PRIMARY FUNCTIONS ON THE GROUND THAT COUNTRIES OUGHT TO BE ENCOURAGED, TO EXTENT POSSIBLE, TO ESTABLISH THEIR OWN PURCHASING MISSIONS IN THE UNITED STATES. THE "PRIMARY FUNCTIONS" LANGUAGE IS COMPLEMENTED BY AN EXPRESSION OF THE SENSE OF THE CONGRESS THAT

"ADVISORY AND TRAINING ASSISTANCE" IN THE FIFTEEN ENUMERATED COUNTRIES BE "PRIMARILY" PROVIDED BY PERSONNEL NOT ASSIGNED UNDER SECTION 515(B) AND WHO ARE DETAILED
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"FOR LIMITED PERIODS TO PERFORM SPECIFIC TASKS."

THE SECTION THUS PROVIDES BY IMPLICATION THAT PERSONNEL

ASSIGNED THEREUNDER COULD ENGAGE IN LIMITED TRAINING AND ADVISORY SERVICES SO LONG AS THESE ACTIVITIES DO NOT DE-

TRACT FROM THE PRIMARY FUNCTION. IT IS CLEAR CONGRESS INTENDED ONLY A LIMITED ADVISORY AND TRAINING ROLE FOR ORGANIZATIONS ESTABLISHED UNDER THIS SUBSECTION.

5. PERSONNEL ASSIGNED UNDER SECTION 515(C) LIKEWISE ARE ASSIGNED TO MANAGE THE SECURITY ASSISTANCE PROGRAM, SPECIFICALLY TO PERFORM "ACCOUNTING AND OTHER MANAGEMENT FUNCTIONS"(VICE "SUCH FUNCTIONS AS THE CHIEF OF MISSION DETERMINES NECESSARY" IN THE PREVIOUS VERSION OF THE LAW). THE CONFERENCE REPORT OF THE LAW STATES THAT "OTHER MANAGEMENT FUNCTIONS" INCLUDES "LIMITED SECURITY ASSISTANCE AND ADVISORY SERVICES . " THUS, WHILE SECTION 515(C) LIKE SECTION 515(B) AUTHORIZES LIMITED ADVISORY ACTIVITY, IT IS CLEAR THAT CONGRESS INTENDED THAT SUCH ACTIVITY NOT DETRACT FROM THE PRIMARY RESPONSIBILITY OF SECURITY ASSISTANCE PROGRAM MANAGEMENT.

6. TO CARRY OUT THEIR PRIMARY FUNCTIONS LISTED ABOVE, MILITARY PERSONNEL ASSIGNED UNDER SECTIONS 515(B), (C), AND (F) WILL MAINTAIN LIAISON WITH HOST GOVERNMENT DEFENSE AND MILITARY ESTABLISHMENTS IN ORDER TO:

(A) ENABLE THE FOREIGN GOVERNMENT TO ACQUIRE INFORMATION NEEDED TO MAKE DECISIONS CONCERNING THE ACQUISITION, USE, AND REQUIRED TRAINING INVOLVED IN OBTAINING DEFENSE ARTICLES AND SERVICES FROM THE US THROUGH SECURITY ASSISTANCE PROGRAMS (KEEPING IN MIND THAT HOST COUNTRIES ARE TO BE ENCOURAGED TO ESTABLISH AND DEPEND UPON TO THE EXTENT POSSIBLE THEIR OWN PROCUREMENT MISSIONS IN THE US);

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(B) OBTAIN INFORMATION NEEDED TO EVALUATE HOST MILITARY CAPABILITY TO EMPLOY AND MAINTAIN EQUIPMENT BEING REQUESTED, AND TO PROCESS THE FOREIGN GOVERNMENT'S SECURITY ASSISTANCE PROPOSALS;

(C) ENABLE THE US TO REQUEST THE FOREIGN GOVERNMENT TO TAKE ACTION IN ORDER TO FACILITATE THE TIMELY, EFFICIENT, AND RESPONSIVE IMPLEMENTATION OF APPROVED PROGRAMS, AND

(D) ENABLE THE USG TO ACQUIRE INFORMATION CONCERNING POTENTIAL FUTURE DEFENSE ACQUISITIONS BY THE FOREIGN GOVERNMENTS AND ANTICIPATE DEMANDS ON US RESOURCES.

7. A CONTINUING DIALOGUE BETWEEN US SECURITY ASSISTANCE PERSONNEL AND HOST COUNTRY DEFENSE OFFICIALS ON MILITARY

MATTERS (E.G., THREAT, HOST COUNTRY CAPABILITIES, ETC.) RELATED TO SECURITY ASSISTANCE AND OTHER CONCERNS OF THE MISSION IS ESSENTIAL. IT IS RECOGNIZED THAT OVER TIME LOCAL ARRANGEMENTS HAVE BEEN DEVELOPED THROUGH WHICH

SECURITY ASSISTANCE MATTERS WITHIN THE SCOPE OF PRESENT US COMMITMENTS AND PROGRAMS ARE DISCUSSED WITH HOST COUNTRIES. THESE ARRANGEMENTS, WHICH ARE FAMILIAR TO BOTH PARTIES, SERVE A USEFUL PURPOSE AND MAY BE CONTINUED.

8. US SECURITY ASSISTANCE PERSONNEL, HOWEVER, SHOULD AVOID ACTIVITY WHICH WOULD TEND TO STIMULATE HOST COUNTRY REQUESTS FOR UNPROGRAMMED SIGNIFICANT COMBAT EQUIPMENT AND SERVICES OR CONVEY AN IMPRESSION TO THE HOST GOVERNMENT THAT THE USG WOULD RESPOND FAVORABLY TO SUCH REQUESTS. SHOULD THERE ARISE IN LOCAL DIALOGUES CIRCUMSTANCES IN WHICH HOST COUNTRY PARTICIPANTS DIRECTLY OR INDIRECTLY SEEK ASSURANCES OR COMMITMENTS BEYOND THE CONFIDENTIAL

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SCOPE OF CURRENT PROGRAMS, POLICIES, OR COMMITMENTS OR IN WHICH THE PARTICIPATION BY US SECURITY ASSISTANCE PERSONNEL MIGHT CONVEY TO THE HOST GOVERNMENT THE IMPRESSION THAT THE US GOVERNMENT WAS WILLING TO INCREASE OR ALTER THE THRUST OF CURRENT PROGRAMS, POLICIES, OR COMMITMENTS, THIS SHOULD BE REPORTED TO WASHINGTON WITH APPROPRIATE RECOMMENDATIONS; AND ACTION SHOULD NOT BE INITIATED WITHOUT WASHINGTON APPROVAL. FOR EXAMPLE, A FORCE DEVELOPMENT PLANNING EXERCISE OR OTHER SIMILAR PLANNING EXERCISE WITH THE HOST COUNTRY WHICH GOES BEYOND THE SCOPE OF PRESENT USG PROGRAMS, POLICIES OR COMMITMENTS.

9. OTHER DUTIES. ALTHOUGH THE LAW DOES NOT PROHIBIT THE ASSIGNMENT OF OTHER THAN SECURITY ASSISTANCE DUTIES TO SECURITY ASSISTANCE MANAGEMENT ORGANIZATIONS ESTABLISHED UNDER SECTION 515(B) AND (C) OF THE FAA, IT REQUIRES THAT SUCH DUTIES BE OF SECONDARY NATURE. THE FUNCTIONS OF THE ORGANIZATION AS A WHOLE AND EACH OF ITS MEMBERS MUST BE RELATED PRIMARILY TO SECURITY ASSISTANCE. POSITIONS CANNOT BE MAINTAINED FOR OTHER THAN SECURITY ASSISTANCE. WITHIN THESE CONSTRAINTS AND SUBJECT TO THE DIRECTION, COORDINATION, AND SUPERVISION OF THE CHIEF OF THE DIPLOMATIC MISSION, THESE ORGANIZATIONS MAY PERFORM SECONDARY FUNCTIONS SUCH AS REPRESENTATION, NEGOTIATION ON NON-SECURITY ASSISTANCE MILITARY MATTERS OR ACTING AS MILITARY ADVISORS TO THE CHIEF OF MISSION.

10. COMMUNICATIONS.

(A) TRANSMISSIONS OF REQUESTS ORIGINATING IN COUNTRY FOR FMS PURCHASE OF ITEMS OF MAJOR DEFENSE EQUIPMENT WILL BE IN

ACCORD WITH GUIDELINES ANNOUNCED IN REFS D AND E.

(B) PARAGRAPH 2C OF REFTTEL G, RESPONDING TO 1976 LEGISLATION (SECTION 515 OF FAA, SINCE THEN AMENDED IN CONFIDENTIAL

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1977), STATED THAT MILITARY PERSONNEL ASSIGNED TO SECURITY ASSISTANCE DUTIES "WILL UTILIZE DEPARTMENT OF STATE COMMUNICATIONS CHANNELS." THIS JOINT STATE/DEFENSE INSTRUCTION, WHICH WAS DIRECTED TO THE SMALLER SECURITY ASSISTANCE ORGANIZATIONS (NOW COVERED BY THE PRESENT SECTION 515(C) OF THE FAA WHICH SUPERSEDED THE 1976 ACT AND IS DESCRIBED IN PARA 2C ABOVE), APPLIES TO SECURITY ASSISTANCE ORGANIZATIONS ASSIGNED UNDER 515(C) OF FAA FOR THEIR TELEGRAPHIC TRAFFIC. USING THESE CHANNELS, SUCH SECURITY ASSISTANCE ORGANIZATIONS ARE AUTHORIZED TO COMMUNICATE DIRECTLY WITH SECDEF ON A TIMELY BASIS. IN ALL CASES THE CHIEF OF THE DIPLOMATIC MISSION HAS THE AUTHORITY TO REVIEW ALL MESSAGE TRAFFIC TO AND FROM THE SECURITY ASSISTANCE ORGANIZATION.

(C) SECURITY ASSISTANCE ORGANIZATIONS AUTHORIZED UNDER SECTIONS 515(B) AND (C) WILL INSURE THAT COMMUNICATIONS REGARDING SUBSTANTIVE MATTERS (E.G., MAJOR PROGRAM CHANGES, NEW INITIATIVES, RECOMMENDED NEW PROGRAMS) ARE PASSED THROUGH STATE TELEGRAPHIC CHANNELS IN ACCORDANCE WITH APPROPRIATE REGULATIONS, AND THAT STATE, DOD, THE APPROPRIATE CINC, AND OTHER AGENCIES, AS REQUIRED, ARE ADDRESSEES. ROUTINE TELEGRAPHIC TRAFFIC CONCERNING TECHNICAL MATTERS ON ESTABLISHED PROGRAMS AND ADMINISTRATIVE TRAFFIC CAN BE DIRECT BETWEEN THE SECURITY ASSISTANCE ORGANIZATION AND THE DEPARTMENT OF DEFENSE (USING DEFENSE CHANNELS IF FACILITIES ARE ALREADY ESTABLISHED). THE CHIEF OF THE US DIPLOMATIC MISSION HAS THE AUTHORITY TO REVIEW ALL MESSAGE TRAFFIC TO AND FROM THE SECURITY ASSISTANCE ORGANIZATIONS.

(D) UNIFIED COMMANDERS SHOULD BE ADDRESSEES ON ALL MESSAGES RELATING TO SECURITY ASSISTANCE IN THEIR ASSIGNED CONFIDENTIAL

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AREAS OF RESPONSIBILITY. VANCE

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DRAFTED BY: PM/SAS:FBCORRY

APPROVED BY: FRANCIS B CORRY

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C O N F I D E N T I A L STATE 047743

FOLLOWING REPEAT STATE 047743 SENT ACTION ALL DIPLOMATIC POSTS,
SECDEF, DSAA, JCS, DEPT OF ARMY, DEPT OF NAVY, DEPT OF AIR
FORCE, CINCEUR, CINCLANT, USCINCSO QUARRY HTS CZ, CINCUNC
KOREA INFO ALL NATO CAPITALS, TOKYO, CANBERRA, WELLINGTON,
USNATO POUCH, SEC OF COMMERCE POUCH, TREASURY POUCH, VIENTIANE,
POUCH, SOFIA POUCH, PRAGUE POUCH, BUDAPEST POUCH, WARSAW POUCH,
BELGRADE POUCH, BUCHAREST POUCH, USLO PEKING POUCH, MOSCOW
POUCH, 24 FEB 78

QUOTE C O N F I D E N T I A L STATE 047743

E.O. 11652: GDS ; TAGS: MASS, XX

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EXTENT POSSIBLE THEIR OWN PROCUREMENT MISSIONS IN THE US);

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WHICH THE PARTICIPATION BY US SECURITY ASSISTANCE PERSONNEL MIGHT CONVEY TO THE HOST GOVERNMENT THE IMPRESSION THAT THE US GOVERNMENT WAS WILLING TO INCREASE OR ALTER THE THRUST OF CURRENT PROGRAMS, POLICIES, OR COMMITMENTS, THIS SHOULD BE REPORTED TO WASHINGTON WITH APPROPRIATE RECOMMENDATIONS; AND ACTION SHOULD NOT BE INITIATED WITHOUT WASHINGTON APPROVAL. FOR EXAMPLE, A FORCE DEVELOPMENT PLANNING EXERCISE OR OTHER SIMILAR PLANNING EXERCISE WITH THE HOST COUNTRY WHICH GOES BEYOND THE SCOPE OF PRESENT USG PROGRAMS, POLICIES OR COMMITMENTS.

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UNQUOTE VANCE

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Message Attributes

Automatic Decaptioning: X
Capture Date: 26 sep 1999
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: MILITARY PERSONNEL, PERSONNEL CONDUCT, MILITARY ASSISTANCE PROGRAMS, PERSONNEL ASSIGNMENTS
Control Number: n/a
Copy: SINGLE
Draft Date: 24 feb 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978STATE047743
Document Source: ADS
Document Unique ID: 00
Drafter: PM/SAS: FBCORRY
Enclosure: n/a
Executive Order: 11652 GDS
Errors: n/a
Expiration:
Film Number: D780094-0128, D780086-0706
Format: TEL
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t197802120/baaafbxz.tel
Line Count: 591
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, TEXT ON MICROFILM
Message ID: a89fb5cf-c288-dd11-92da-001cc4696bcc
Office: ORIGIN PM
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 11
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: (A) FOREIGN ASSISTANCE ACT OF 1961, AS AMENDED BY P.L. 95-92; (B) ARMS EXPORT CONTROL ACT, AS AMENDED BY P.L. 95-92, AUG 4, 77; (C) STATE 201236, DTG 240004Z AUG 77; (D) STATE 207984, DTG 310231Z AUG 77; (E) STATE 252478, DTG 211400Z OCT 77; (F) STATE 256085, DTG 261712Z OCT 77;
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags: ANOMALY
Review Date: 26 may 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3476105
Secure: OPEN
Status: NATIVE
Subject: ROLES AND ACTIVITIES OF MILITARY PERSONNEL ASSIGNED TO SECURITY ASSISTANCE DUTIES IN DIPLOMATIC MISSIONS ABROAD
TAGS: MASS, APER, US, XX
To: ALDIP SECDEF MULTIPLE
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/a89fb5cf-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014

Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014